# ECONOMY AND INDUSTRIAL RELATIONS



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# **ACT ECONOMY**

The economy is an important tool for managing the production of human needs and wants, but as a tool it should serve the goals of the community. The economy must be redesigned to be environmentally sustainable and fit within the limits of the natural environment. It must also be redesigned to deliver social justice.

#### PRINCIPLES

The ACT Greens believe:

- 1. the economy is a tool for achieving our social and environmental goals, not an end in itself
- 2. the pursuit of continuous material-based economic growth is incompatible with the planet's finite resources
- 3. improved social justice, reduced inequality and the elimination of poverty must be key goals of the economy
- 4. economic management should prioritise the improvement of our quality of life, rather than the production and consumption of material goods
- 5. genuine progress indicators are required that include long-term human, social, environmental and cultural wellbeing
- 6. expanded and continued participatory budgeting is essential for proper governance
- 7. democratisation of the economy is essential to social justice and the elimination of poverty
- 8. the ACT economy exists within the ACT's natural environment, and environmental stewardship is therefore central to good economic management
- 9. a transition to a zero carbon economy is essential for mitigating the existential threat of climate change
- 10. a just transition to net zero emissions must ensure that inequities are reduced and everyone benefits from addressing the challenges we face
- 11. economic management is required to respond to environmental constraints, including resource use and waste production
- 12. ACT Government decisions and activities should aim to create a robust, diverse and sustainable economy that harnesses the ACT community's skills, assets and innovation
- 13. fair and effective economic markets recognise the differing roles and strengths of private, community and public enterprise and should allocate resources to produce the greatest benefits for society
- 14. as a democratic institution, the government has an essential role in regulating the economy and guiding markets in accordance with society's goals.

#### GOALS

- 1. policies, taxation, incentives and regulation to deliver improved outcomes, as measured by genuine and diverse progress indicators
- 2. ACT Government decision-making to be based on a triple-bottom-line approach, which balances economic, social and environmental outcomes

- 3. to implement measures of genuine progress within ACT budget and accounts
- 4. ACT Government to use a mix of investment, incentives, taxation and regulation to drive a just transition to a sustainable economy
- 5. a whole-of-government approach to create greater intergenerational equity
- 6. a more sustainable and diverse private sector that is empowered to achieve environmentally and socially responsible outcomes
- 7. programs to encourage an equitable distribution of meaningful paid work among those who wish to engage in the workforce, including through the creation of green jobs
- 8. to ensure every ACT community member can live with a minimum standard of wellbeing, no matter their type of employment or income sources
- 9. a circular economy based on closed-loop cycles of production, with waste treated as a resource (see also the ACT Greens Waste Policy)
- 10. support and incentives to encourage the community to repair, share and reuse goods, in order to reduce reliance on finite resources.

# **BUSINESS AND CONSUMER AFFAIRS**

Business, along with the public sector and the community sector, is important for generating employment and managing the production of human needs and wants. The business sector therefore has an important role to play in the transition to an environmentally sustainable, socially just, future.

#### PRINCIPLES

The ACT Greens believe:

- 1. the ACT needs a robust, diverse and sustainable private sector that complements strong public and community sectors, and grows significant and meaningful employment
- 2. business, government and community sectors working together can best achieve mutually beneficial outcomes
- 3. ACT Government procurement decisions are an important way to support the local and regional economy and promote environmental and social responsibility
- 4. the business sector has an important role in reducing unemployment, underemployment and economic inequality, including through alternative business models such as micro and small business, member- and worker-owned cooperatives, social enterprises and for-profit corporations
- 5. ACT Government needs to collaborate with the regional business sector to respond to challenges, such as climate change, recession and food security, and to improve environmental and social outcomes
- 6. in competition and fair cooperation between businesses that encourage a diverse business sector, rather than allowing large businesses to dominate sectors
- 7. consumers and small businesses should be protected from unethical and unfair business practices
- 8. consumers should be provided with easily accessible information about their consumer rights. There should be adequate resourcing to enforce these rights.

#### GOALS

- 1. ACT Government to provide incentives, advice and support to empower private businesses through the just transition to a clean, green economy
- 2. ACT Government to assist private businesses to employ people who have difficulty accessing the labour market
- 3. business assistance programs to focus on businesses and industries that meet ethical guidelines, with unethical industries excluded, such as arms manufacturing
- 4. government procurement processes to give ACT businesses an incentive to improve their performance in areas such as environmental sustainability and exploitation-free supply chains
- 5. ACT Government to create the settings for a more environmentally, socially and economically sustainable and equitable private sector
- 6. increased support for social enterprises, microcredit and cooperatives

- 7. ACT Government support for research, development and commercialisation to cultivate zero carbon industries and processes, including through research and incubation hubs
- 8. where consistent with broader social, economic and environmental goals, simpler government processes, charges and regulations to reduce compliance and administration costs, particularly for small business
- 9. government to have robust and ongoing consultation with the business sector on the development and implementation of ACT Government policy, as part of its broader community engagement processes
- 10. government procurement processes to support local small and medium businesses to provide goods and services to the ACT, and to support these businesses in dealing with federal government bodies within the ACT
- 11. strong business regulations to address unfair, unethical and ecologically unsustainable business practices
- 12. government procurement and regulatory decisions to have a high degree of integrity and transparency, especially when providing financial support to business
- 13. government to promote the adoption of alternative business structures—such as cooperatives—via information, training, regulation and finance to help alternative business structures succeed
- 14. greater use of regional supply chains to support the local community
- 15. strong consumer laws to protect consumers from unfair and unethical business practices
- 16. a well-resourced regulatory enforcement system to ensure that businesses are compliant with local and federal consumer and workplace laws
- 17. ACT Government to advocate for the Federal Government to give consumers a right to repair
- 18. consumers to be supported with information and access to adequately resourced enforcement agencies to protect their consumer rights
- 19. consumers to be provided with information about the products they purchase
- 20. ACT Government legislation and policies, including land use and zoning policies, to ensure a diverse retail and small business sector can operate fairly and competitively.

# **COMMUNITY SECTOR**

The community sector is built on principles of human rights and social justice; it is a vital part of the ACT's social and economic fabric and must be strongly supported.

#### PRINCIPLES

The ACT Greens believe:

- 1. community sector organisations support social inclusion, provide essential services for people in need and contribute to the life of our Territory
- 2. the community sector has expertise and valuable insights to offer, and should be included as active partners in public policy development processes, as per the 2012 ACT Social Compact
- 3. paid staff and volunteers who are part of the community sector bring a wide range of skills and experience, and should have their contributions appropriately paid and compensated, valued and respected
- 4. the community sector plays an essential role in advocating for community issues and organisations
- 5. the community sector plays an essential role in public policy development, generating new ideas, conducting and evaluating research, highlighting structural issues and promoting public debate
- 6. the community sector is an essential partner in building community resilience and disaster preparedness, management and recovery, especially for vulnerable people
- 7. the community sector needs adequate, stable and secure funding to ensure it can deliver high-quality services to the ACT community and fulfil its important varied goals.

#### GOALS

- 1. increased viability and resilience in the ACT community sector through stable funding, governance, career pathways, professional development and remuneration, which further develops the diverse range of skills and knowledge in the ACT
- 2. a strong and sustainable peak body group infrastructure to support citizen engagement in agenda-setting and decision-making, aggregate community concerns, develop agreed priorities for action, and lead and facilitate community sector development and renewal
- increased and reliable resources for the community sector to enable it to respond to community needs in a timely and effective manner; to improve its own organisational resilience; and to better provide help in times of increased need, such as during extreme weather events
- 4. better recognition of the true costs of running community organisations through adequate funding for community-based programs
- 5. no return of surpluses to government where outcomes have been met
- 6. Service Funding Agreements between the ACT Government and community sector to include a clause requiring non-discrimination of service provision or employment

- 7. ongoing support for a community sector industry plan to include revenue generation, infrastructure development, reduction of administrative burdens and appropriate levels of accountability and transparency for community services
- 8. the community sector to provide evidence-driven practice, delivered by appropriately skilled and fairly remunerated staff. The community sector should be supported in its role to identify community needs and develop innovative solutions to address these needs
- 9. a new Social Compact to be developed, implemented and maintained as a relevant living document that translates the core principles of partnership, respect and complementarity with the ACT Government. These principles should be embedded in all contract arrangements between the community sector and government
- 10. protection of and respect for the essential role played by community organisations in the development of public policy and advocacy, which is often based on frontline experience
- 11. to ensure the experiences of consumers and community-based service users are heard and responded to in service development and evaluation processes
- 12. to create more opportunities for meaningful volunteering that complement, but do not replace, professionalised community sector work
- 13. more mechanisms provided for volunteers to receive subsidised training and other support, as part of a comprehensive community sector strategy.

# EMPLOYMENT, INDUSTRIAL RELATIONS AND WORKPLACE WELLBEING

#### PRINCIPLES

The ACT Greens believe:

- 1. everyone has a right to meaningful, secure paid employment
- 2. workplaces must be inclusive and free from discrimination and harassment
- 3. job insecurity, unemployment and underemployment further entrench inequality in our society
- 4. there must be equal pay for equal work, regardless of attributes informed by the ACT Discrimination Act 1991<sup>1</sup>
- 5. all people who undertake work are entitled to the same workplace rights, including migrant workers, temporary workers, independent contractors, gig economy workers and unwaged workers, such as volunteers
- 6. free, independent and democratic unions are an essential pillar of a civil society
- 7. there must be a fair and equitable industrial relations system for all workers to protect the interests of working people from the disproportionate power of employers
- 8. the right to be a member of a union and/or to collectively bargain, collectively withhold labour and collectively organise in the workplace is essential to achieving a sustainable and democratic future
- 9. there must be accessible, independent systems for workplace dispute resolution, including conciliation and arbitration before an independent tribunal
- 10. workplace laws should provide better work-life balance, with people having more control over their working arrangements and rights to flexible working practices
- 11. as technology and more efficient work practices reduce the need for specific types of labour, it is necessary for our society to examine ways of sharing paid work on a more equitable basis and to explore new opportunities for work and community ventures
- 12. physical and mental workplace health and safety should underlie all other aspects of work, and workers' compensation schemes should be accessible and fairly applied to all workers, regardless of their industry
- 13. workers and their representatives are entitled to democratic participation in decisions about the future direction and development of the organisations for which they work
- 14. the objectives of profitability and efficiency should not override economic, social and ecological objectives
- 15. unpaid domestic work, caring work, volunteer and community work should be recognised and valued the same as other forms of paid work

<sup>&</sup>lt;sup>1</sup> As of June 2020, the *ACT Discrimination Act 1991* applies to discrimination on the ground of any of the following attributes: accommodation status; age; association with a person who has, or is believed to have, any of these attributes; breastfeeding; disability; employment status; gender identity; genetic information; immigration status; industrial activity; intersex status; irrelevant criminal record; parent, family, carer or kinship responsibilities; physical features; political conviction; pregnancy; profession, trade, occupation or calling; race; relationship status; religious conviction; sex; sexual orientation; subjection to domestic or family violence. In this policy, the ACT Greens also reject discrimination on the ground of First Nations identity and geographic location.

- 16. unions are their membership, and it is up to members to decide how their union functions, without political interference from government
- 17. the growing gap between the lowest-paid and highest-paid workers, both in individual organisations and businesses and in society as a whole, is detrimental to the long-term wellbeing of the workforce and economic outcomes
- 18. climate change is already threatening the occupational health and safety of workers, and government and other employers must manage and mitigate the risk to workers from climate change
- 19. wage theft disproportionately impacts vulnerable groups, such as international students, provisional visa holders, people from culturally and linguistically diverse backgrounds and young people.

#### GOALS

- 1. ACT Government to set an example of good industrial relations policies and practices that respect staff and offer conditions that attract and retain quality staff
- 2. ACT Government to lead Australia in best practices in the legislation, implementation and enforcement of workplace laws
- 3. an end to wage theft in the ACT
- 4. ACT Government contracts to follow best practice contractual industrial relations standards
- 5. to end all forms of unlawful discrimination in the workplace, including in recruitment, promotion and pay, through adequate resourcing of anti-discrimination education, compliance and enforcement
- 6. elimination of discriminatory pay gaps and institution of mechanisms to guarantee equal pay for work of equal value, regardless of attributes informed by the *ACT Discrimination Act 1991*<sup>2</sup>
- 7. ACT Government to support processes for people who wish to pursue collective negotiations in the workplace
- 8. fully resourced strategies to reduce bullying and harassment in all ACT workplaces
- 9. a balance between paid work and personal time, with fair pay for overtime and unsociable working hours
- 10. innovative and flexible working arrangements to be offered to employees, subject to nodisadvantage tests
- 11. introduction of employee representation on boards of large companies, and a requirement for corporations to create schemes for their workers to have an active role in financial and organisational decisions
- 12. ACT Government to provide businesses with support to increase employee participation in decision-making
- 13. increased protection for whistleblowers, including workers reporting unsafe work practices and/or environments
- 14. legislated strong right of entry powers for unions to protect workplace safety and workplace rights

 $<sup>^{\</sup>rm 2}$  Please refer to the footnote of Principle 4 in this policy for the full list of attributes.

- 15. requirements for all employers to inform new and existing employees that they are entitled to join a union and other workplace associations, as well as which unions are responsible for the sector
- 16. workers to have access to clear and comprehensive information about workplace rights
- 17. measures to protect contracted staff, outworkers, casual workers and those employed through labour hire, including an end to sham contracting arrangements
- 18. appropriate compensation in Workplace Health and Safety cases
- 19. adequate resourcing for WorkSafe ACT
- 20. incentives for workplace childcare facilities and mandatory implementation of familyfriendly workplace policies for all large employers
- 21. to halt and reverse the increasing disparity in pay between executives and lowest-waged workers in the ACT Public Service, including in ACT Government corporations and statutory authorities
- 22. recognition of interns and practical (prac) students as workers to prevent exploitation and to ensure internships are mutually beneficial for interns and employers, including internships undertaken as part of a prac or tertiary study
- 23. to introduce healthy workplace and lifestyle programs, such as facilitating active travel to work and breaks for exercise and wellbeing at work.

# **INFORMATION AND COMMUNICATIONS TECHNOLOGY AND THE DIGITAL ECONOMY**

#### PRINCIPLES

The ACT Greens believe:

- 1. everyone should have equitable access to digital communications to enable full participation in community life
- 2. technological developments disrupt how activities traditionally occur and government has a role to ensure everyone has access to and benefits from this progress
- 3. the digital economy can be an enabler of significant reductions in overall environmental impacts, including through Building Energy Management Systems (BEMS), online meetings, flexible working locations and the 'sharing economy'
- 4. government data and information should be freely available to the community, while ensuring that people's privacy is protected
- 5. Information and Communications Technology (ICT) equipment has considerable and often unnoticed environment impacts, including the energy and materials required for equipment, networks, storage and disposal of equipment.

#### GOALS

- 1. the ACT to have world-leading internet connections, including public access connections
- 2. ACT Government to be an innovator and leader in adopting digital technologies to reduce its environmental impact, and to provide better ACT Government services to consumers, businesses and employees
- 3. community education to provide information about data sovereignty, personal security and privacy
- 4. ACT school students to be taught open-source data literacy and educated on issues around data sovereignty, personal security and privacy
- 5. people to have reasonable access to digital information produced and held about them by the ACT Government and its agencies
- 6. government to provide the ACT community, in all its diversity, with access to local ICT employment and training opportunities
- 7. all ACT Government publications to be published using Creative Commons (CC) licensing; where possible, government should make underlying data sets available
- 8. government to support small businesses in the ICT sector as a way of increasing innovation, local employment opportunities and partnerships with tertiary education providers in the ACT
- 9. government to minimise the environmental impacts of its own ICT equipment by undertaking life-cycle analyses of ICT infrastructure
- 10. ACT Government to ensure that ICT infrastructure is resilient so that it is available in times of disaster, such as bushfires
- 11. ACT Government to facilitate access to digital resources and public education programs on how digital resources can be used at libraries and through partnerships with the community sector.

# **PUBLIC SECTOR AND TAXATION**

#### PRINCIPLES

The ACT Greens believe:

- 1. government has a critical role in providing services and infrastructure for the community
- 2. government has a critical role in reducing economic inequality
- 3. taxes, charges and expenditure decisions should increase social equity, reduce poverty and raise revenue in a way that achieves economic, social and environmental goals
- 4. a strong and secure revenue base is needed to provide the government services and infrastructure required by the ACT community
- 5. the economic position of the ACT Government must be sustainable over the long term
- government economic management and budget processes must seek to balance social, environmental and economic objectives, using broad measures of genuine progress
- 7. the ACT economy and the wellbeing of ACT community members require public investment in public infrastructure that delivers long-term economic, social and environmental benefits
- 8. natural monopolies and essential public services should generally be in public ownership
- 9. decisions on whether infrastructure and government services should be delivered and operated by government, the community sector and/or the private sector should be assessed through a triple-bottom-line lens
- 10. ACT community members and community organisations should be enabled and encouraged to provide input to government decisions on budget, taxation, infrastructure and service delivery
- 11. government procurement policies and ethical investment of all public funds are an important tool for achieving society's social, environmental and economic goals
- 12. the public service must provide apolitical and reliable advice to government, and democratically elected Members of the ACT Legislative Assembly should respect the advice of this important institution.

#### GOALS

- 1. government to provide universally accessible public and community services, such as health and education
- 2. ACT's system of taxes, charges and concessions as a whole to be progressive, with low-income people paying proportionally less in taxes and charges
- 3. an effective system of concessions and assistance, targeted to those most in need

- 4. service delivery to be outsourced from government to the private or community sector only when it is of clear long-term community benefit. Bringing service delivery back into government should be considered as a valid option wherever possible
- 5. broad measures of community wellbeing to be developed and used to guide public expenditure and taxation decisions
- 6. the budget position to be sustainable over the medium to long term
- 7. the taxation system to discourage social and environmental harms and provide incentives for socially and environmentally sustainable behaviours
- 8. ACT Government to promote nationally coordinated processes that retain a fair distribution of taxation revenue and avoid interstate competition that weakens the overall taxation system
- 9. legislated standards for the ethical investment of public money to include both positive and negative investment screening
- 10. full divestment of the ACT Government from harmful industries, such as fossil fuels, weapons manufacturers, gambling industries, tobacco and alcohol industries, as well as industries that breach international labour laws or cause harm to the environment or animals
- 11. ACT community to have greater levels of participation in budget, public expenditure and taxation decisions
- 12. introduction of employee representation on boards of ACT Government corporations, and a requirement for government-owned corporations to create schemes for their workers to have an active role in financial and organisational decisions
- 13. procurement processes to include submission criteria that require tenderers to meet high environmental, employment and consultation standards
- 14. procurement processes to be conducted fairly and with transparency
- 15. infrastructure projects to be generally funded through responsible government borrowing, and public-private partnership arrangements for infrastructure projects to be used only when it is of clear long-term community benefit
- 16. infrastructure projects to be accountable, transparent and subject to quality public engagement for their duration including through the publication of documents such as environmental impact statements, business cases, triple-bottom-line analyses and cost-benefit analyses.

## **GLOSSARY**

**Building Energy Management Systems (BEMS):** A BEMS is an electronic network used to monitor and control a building's electrical and mechanical services, including heating, ventilation and air conditioning, and lighting. A BEMS gives owners and operators automated precision to optimise the performance and energy efficiency of their buildings from a single, intuitive digital interface (Australian Government Department of Industry, Science, Energy and Resources, 2020).

**Circular economy:** A circular economy is centred on keeping our products, components and materials circulating in use for as long as possible at their highest intrinsic value (ACT Commissioner for Environment and Sustainability 2019b, p. 12).

**Community:** A community is a network of people and organisations linked together by a web of personal relationships, cultural connections and identities, networks of support, traditions, shared socioeconomic conditions, and common interests. Usually communities are composed of diverse groups, competing interests and rights; but sometimes they may be reasonably homogenous (Wighton and Smith 2017, p. 30).

**Creative Commons (CC):** The CC licences provide a simple standardised way for individual creators, companies and institutions to share their work with others on flexible terms without infringing copyright. The licences allow users to reuse, remix and share the content legally (Creative Commons Australia, n.d.).

**First Nations peoples:** The ACT Greens use the term 'First Nations peoples' to refer to all nations and clan groups that occupied the land that would become Australia prior to colonisation. First Nations peoples never ceded their sovereignty and continue their connections with land, water, sky, culture and community. The ACT Greens acknowledge the limitations of any term in accounting for the complexity and diversity of First Nations identities and experiences.

**Gender identity:** Gender identity is the gender with which a person identifies internally. Gender identity can refer to appearance, mannerisms or other gender related characteristics of a person, with or without regard to the person's designated sex at birth (ACT Human Rights Commission, 2020).

**Intersex:** Intersex people are born with physical or biological sex characteristics (such as sexual anatomy, reproductive organs, hormonal patterns and/or chromosomal patterns) that are more diverse than stereotypical definitions for male or female bodies. For some people, these traits are apparent prenatally or at birth, while for others they emerge later in life, often at puberty (Black et al. 2017, p. 2). Intersex bodies are healthy bodies that rarely require immediate surgical intervention.

No disadvantage tests (industrial relations): The no disadvantage test has been part of the enterprise bargaining system since its inception. The test requires the regulatory authorities to examine the conditions set down in the enterprise agreement in order to ensure that those

conditions do not 'disadvantage' the employee when compared with the employee's conditions under previously applying regulatory arrangements (Mitchell et al., n.d., p. 3).

**Sham contracting:** A sham contracting arrangement is when an employer attempts to disguise an employment relationship as a contractor relationship. They may do this to avoid certain taxes and their responsibility for employee entitlements, such as minimum wages, superannuation and leave (Australian Government Department of Business, 2020).

**Sharing economy:** A sharing economy is an economy in which consumers have shared access to goods and services, rather than having individual ownership, as in car sharing or peer-to-peer accommodation provision.

**Social Compact**: The 2012 ACT Social Compact is a statement of understanding about the relationship between the ACT Government and the community sector. It outlines principles of good communication and partnership for the benefit of all people and communities in the ACT (ACT Government 2012, p. 3).

**Underemployment**: Underemployed workers are employed persons who want, and are available for, more hours of work than they currently have (ABS, 2007).

Wage theft: Wage theft is the denial of wages or other entitlements which are rightfully owed to an employee.

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